"Deficits and Inflation: U.S. Inflation Surges Since the Fed's Birth, 1914–2025"

Gauti B. Eggertsson Brown University ECB, September 20, 2025

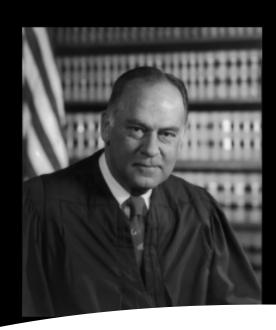


Overview

- 1. The map and the territory: Inflation surges since 1914-2025.
- 2. What is the cause: Demand-Supply?
 - Question about mechanism not cause
 - Today questions: Fed can always raise rates (unlike ZLB). Why did it not do it?
 - Inflation is always and everywhere a monetary phenomena, regardless of sources
- 3. Does raising interest rate reduce inflation?
- 4. Revisiting the Fiscal Theory of the Price Level
- 5. Historical Narrative of the 6 inflation surges in US Economic history. Address <u>WHY</u> question.



Precise definition can sometimes be hard!



I shall not today attempt further to define the kinds of material I understand to be embraced within that shorthand description, and perhaps I could never succeed in intelligibly doing so.

But I know it when I see it...

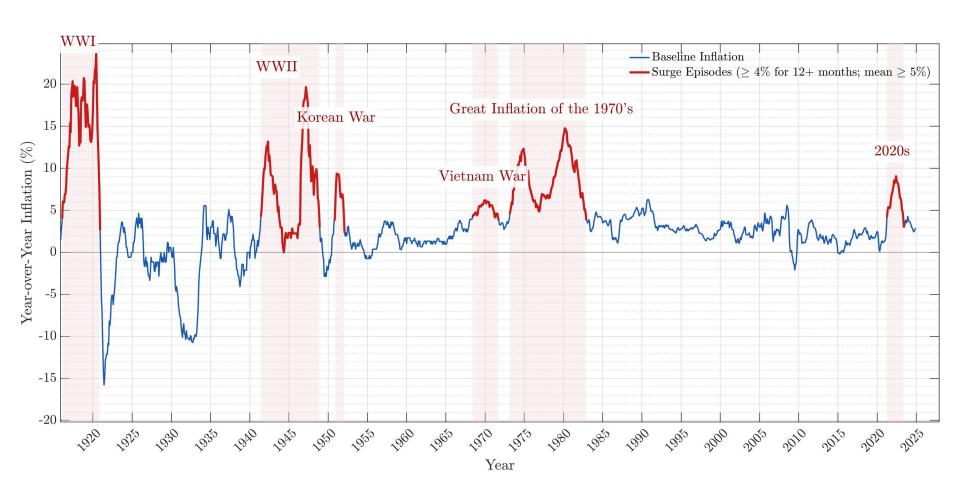
-Justice Potter Stewart

Jacobellis v. Ohio

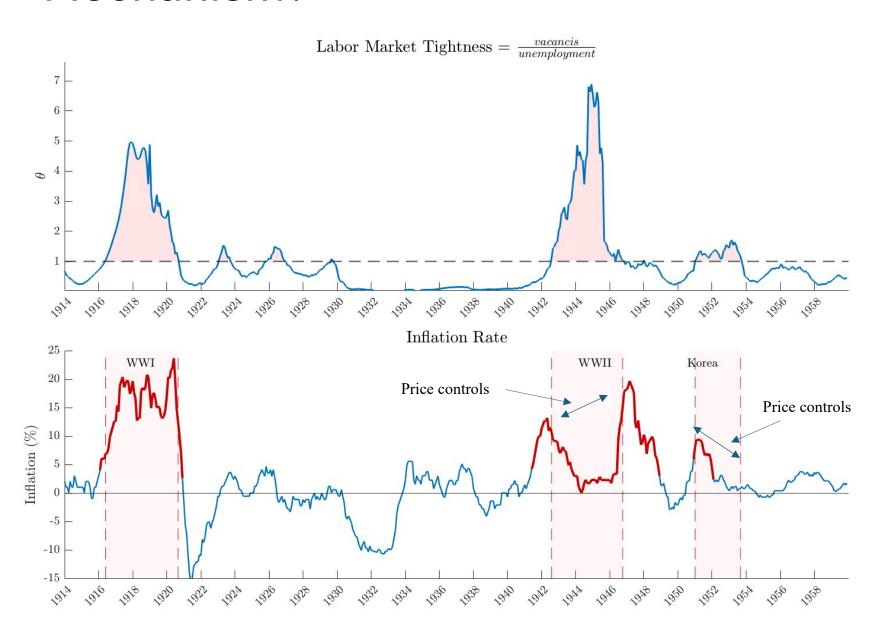
What is an inflation surge?

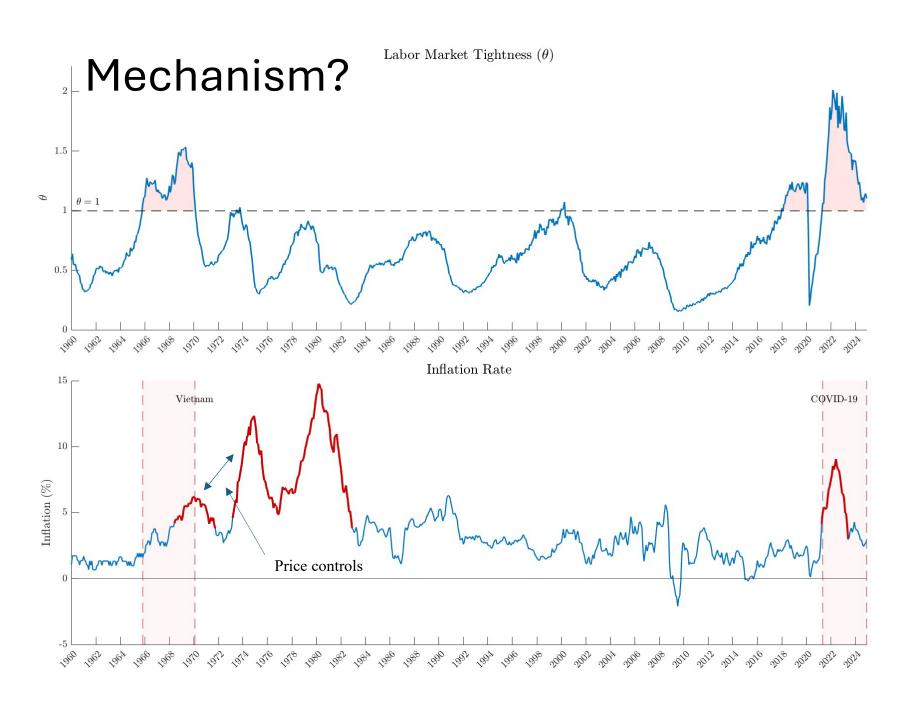
• Continuous increase in year-on-year CPI inflation exceeding 4% over a period of more than 12 months with an average at least over 5%

Six Major U.S. Inflation Surges since the birth of the Federal Reserve (1914–Present)



Mechanism?





1970's special

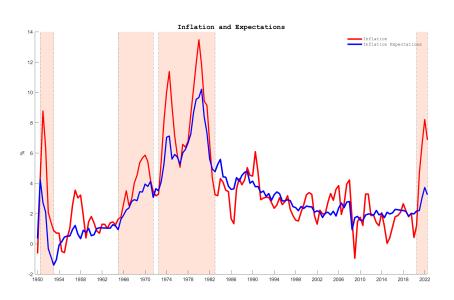
• Out of 6 inflation surges the only one not associated with labor market tightness

$$\theta^{average} = 0.6$$

- Expectations became completely unanchored
- Why did the Fed not raise rates more aggressively?
- Will get back to what may have been behind this
- Unfortunate background in 2020s:

We always fighting the last war

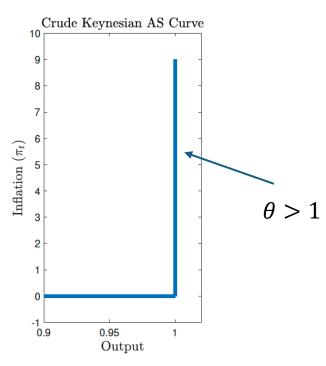
2020s: Fed stuck in 1970s mindset?



Great Inflation caused by runup in expectations. Stable now!

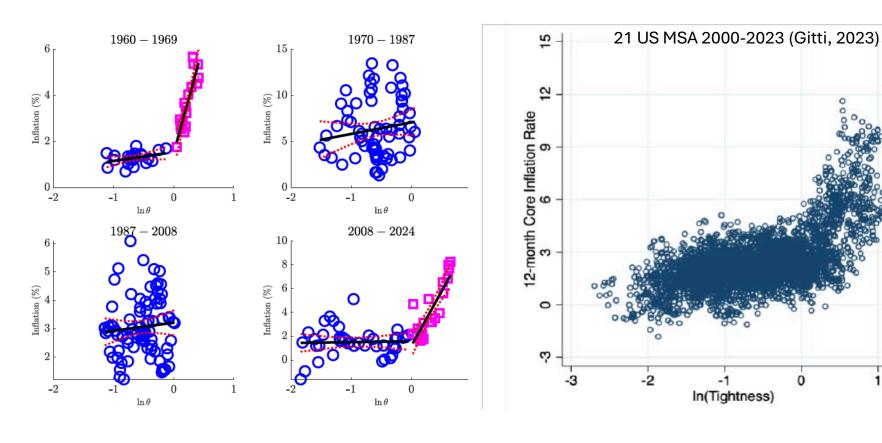
$$\pi_t = \kappa x_t + \beta E_t \pi_{t+1} + s_t$$

$$u \uparrow 1\% \longrightarrow \pi \downarrow 0.34\%$$



Forgotten because it had not happened since in late 1960s: Phillips curve CANNOT be forever flat. You will run out of workers!

Inflation and labor market tightness (v/u), $\theta^* = \frac{v^*}{u^*} \approx 1$



Today: Different question

- INV-L NK Phillips curve explains mechanism through which inflation surge materialized
- But WHY?



Agree with Friedman:

"Inflation is always and everywhere a monetary phenomenon."

Question: Why did the Fed not just increase the interest rate and prevent the 6 inflation surges since 1914?

Surprise pause?

Are we sure that increasing interest rate reduces inflation?

As far as I am concerned: Yes

Surprising number of people in the profession say they are not sure! Start talking about money, government debt, fiscal theory of the price level, substitution and income effects, etc.

So, let's just go through the basic logic

Does increase interest rate reduce inflation?

$$\hat{\imath}_t = \hat{r}_t + E_t \hat{\pi}_{t+1} \qquad \qquad \hat{\imath}_t = \phi_\pi \, \hat{\pi}_t$$

Cochrane's Claims:

- NK logic ≠ old-Keynesian 'raise rates → lower demand → lower inflation'
- 2) Taylor principle > Off-equilibrium / not observed in data
- 3) Equilibrium determined by threated to "blow up the world/economy"

These two equations are from Chapter 2 in Woodford (2003)

→ Elegant illustration of indeterminacy result of Sargent and Wallace.

Let's move to Woodford's Chapter 3

Claim Old and new work the same

$$\hat{Y}_t = E_t \hat{Y}_{t+1} - \sigma(\hat{\imath}_t - E_t \pi_{t+1}) + \underbrace{d_t}_{\text{demand shock}}$$

$$\pi_t = \kappa \hat{Y}_t + \underbrace{s_t}$$

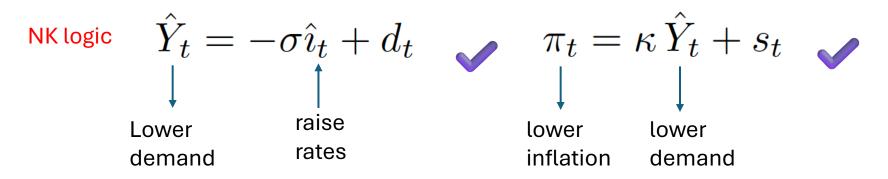
supply\trade-off shock

$$\hat{\imath}_t = \phi_\pi \, \pi_t + \phi_y \, \hat{Y}_t$$

$$\phi_{\pi} + \frac{\phi_{y}}{\kappa} > 1$$

$$\hat{Y}_t = -\sigma \hat{\imath}_t + d_t \qquad \qquad \pi_t = \kappa \, \hat{Y}_t + s_t$$

1) NK logic ≠ old-Keynesian 'raise rates → lower demand → lower inflation'



2) Taylor principle -> Off-equilibrium / not observed in data

$$\hat{\imath}_t = \underbrace{\frac{\phi_\pi}{1 + \sigma(\kappa\phi_\pi + \phi_y)}}_{>0} s_t + \underbrace{\frac{\kappa\phi_\pi + \phi_y}{1 + \sigma(\kappa\phi_\pi + \phi_y)}}_{>0} d_t \quad \checkmark$$

3) Equilibrium determined by threated to "blow up the world/economy"

Deserves a special page -

3) Equilibrium determined by threated to "blow up the world/economy"

What are we solving? We are forwarding an equation so we obtain

$$\pi_t = (\frac{1 + \sigma \kappa}{1 + \sigma(\kappa \phi_\pi + \phi_y)})^T E_t \pi_{t+T} + \frac{(1 + \sigma \phi_y) s_t + \kappa d_t}{1 + \sigma(\kappa \phi_\pi + \phi_y)}$$

$$\uparrow \qquad \uparrow \qquad \qquad \uparrow \qquad \qquad \downarrow \qquad \qquad \uparrow \qquad \qquad \downarrow \qquad$$

The coefficients (ϕ_{π}, ϕ_{y}) do not represent any "threat" to blow anybody up. Reduced form coefficient in an ad hoc reaction function \rightarrow weights output vs inflation deviation. Nice property of (ϕ_{π}, ϕ_{y}) if UNIQUE BOUNDED EQUILIBRIA. Why UNIQUE? Why BOUNDED: Makes no sense to think inflation increases at increasing exponential rate FOREVER. AND POPS UP FOR NO REASON SPONTANEOUSLY No example in history of homo sapiens of spontaneous emergence of hyperinflation that increases exponentially FOREVER

What is the role of fiscal policy?

- Revisiting Leeper's Fiscal Theory of the Price Level.
- Propose an alternative way of characterize FTPL which nests it, but you do not switch discretely between "fiscal dominance" and "monetary dominance".
- Instead: Inflation is always and everywhere a monetary phenomenon.
- But! Fiscal authorities can exhort STRONG impact on the central bank to serve its aim.

Leeper's (1991) classic result

$$\hat{Y}_t = E_t \hat{Y}_{t+1} - \sigma(\hat{\imath}_t - E_t \pi_{t+1})$$

$$\pi_t = \kappa \hat{Y}_t$$

$$\hat{\imath}_t = \phi_\pi \pi_t$$

$$\hat{v}_t = \beta^{-1} \hat{v}_{t-1} - \beta^{-1} \pi_t + \hat{\imath}_t - \beta^{-1} \hat{T}_t$$

$$\hat{T}_t = \phi_\tau \hat{v}_t + \varepsilon_t$$

Active Monetary / Passive Fiscal (unique):

$$\phi_{\pi} > 1$$
 and $\phi_{\tau} > \frac{r}{1+r}$

Can also have

- i) Indeterminacy
- ii) non-existence

Passive Monetary / Active Fiscal (unique, FTPL):

$$\phi_{\pi} \le 1$$
 and $\phi_{\tau} < \frac{r}{1+r}$

Leeper's (1991) classic result

(a) Active Monetary / Passive Fiscal $(\phi_{\pi} > 1, \phi_{\tau} > \frac{r}{1+r})$

$$\pi_t = 0, \quad \hat{v}_t = 0, \quad \hat{v}_t = \frac{1+r}{1+(1+r)\phi_\tau} \, \hat{v}_{t-1} - \frac{1+r}{1+(1+r)\phi_\tau} \, \varepsilon_t, \quad \hat{T}_t = \phi_\tau \hat{v}_t + \varepsilon_t.$$

(b) Passive Monetary / Active Fiscal $(\phi_{\pi} \leq 1, \ \phi_{\tau} < \frac{r}{1+r})$

$$\hat{Y}_{t} = \frac{\left(1 + (1+r)\phi_{\tau}\right)\frac{1 + \sigma\kappa\phi_{\pi}}{1 + \sigma\kappa} - (1+r)}{\kappa(\phi_{\pi} - (1+r))} \left(\hat{v}_{t-1} - \varepsilon_{t}\right),$$

$$\pi_{t} = \kappa \hat{Y}_{t},$$

$$\hat{v}_{t} = \phi_{\pi} \pi_{t},$$

$$\hat{v}_{t} = \frac{1 + \sigma\kappa\phi_{\pi}}{1 + \sigma\kappa} \left(\hat{v}_{t-1} - \varepsilon_{t}\right),$$

$$\hat{T}_{t} = \phi_{\tau}\hat{v}_{t} + \varepsilon_{t}.$$

Bottomline:

- Under Active Fiscal Policy then fiscal policy influences inflation and output.
- 2. Under Active Monetary Policy no effect

Do we need to pick "either or"?

- Present a model which is leads to a solution where fiscal policy can have a little effect or a lot depending on only one parameter ϕ_v
- Case a) and b) are special cases--> Always existence and unique bounded solution.
- Assume: Real debt follows the same equilibrium dynamics as under FTPL.
- Monetary policy, however, may or may not be pressured to take debt into account.
- → Motivation: Explains inflation surges

An alternative model nesting both policy regimes

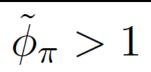
$$\hat{Y}_{t} = E_{t} \hat{Y}_{t+1} - \sigma (\hat{\imath}_{t} - E_{t} \pi_{t+1})$$

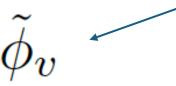
$$\pi_{t} = \kappa \hat{Y}_{t}$$

$$\hat{\imath}_{t} = \tilde{\phi}_{\pi} \pi_{t} - \tilde{\phi}_{v} \hat{v}_{t}$$

$$\hat{v}_{t} = \frac{1 + \sigma \kappa \phi_{\pi}}{1 + \sigma \kappa} (\hat{v}_{t-1} - \varepsilon_{t})$$

Monetary Policy is ALWAYS ACTIVE





How important is Fiscal Policy?
Does it prevent Monetary Policy
from eliminating an inflation surge?
Depends on how much it affects
interest rate!

Equivalence Result

ullet Get FTPL dynamics for all variables for any $ilde{\phi}_{\pi}$ if

$$\tilde{\phi}_v = \frac{\left(\tilde{\phi}_{\pi} - \phi_{\pi}\right) \left[\left(1 + (1+r)\phi_{\tau}\right) \left(1 + \sigma\kappa\phi_{\pi}\right) - \left(1 + r\right) \left(1 + \sigma\kappa\right) \right]}{\left(1 + \sigma\kappa\phi_{\pi}\right) \left(\phi_{\pi} - (1+r)\right)}.$$

Bottomline: Inflation is always and everywhere a monetary phenomenon Question: How big role do we give fiscal policy? $\tilde{\chi}$

Determinacy issues are a comlete sideshow! Fundamental issue is power of fiscal policy makers over interest rates!

Markov Perfect Equilibrium

$$E_t \sum_{t=0}^{\infty} \beta^t u(C_t) + g(F_t)$$

$$U_t \approx -\sum_{t=0}^{\infty} \beta^t \{ \pi_t^2 + \lambda_y \hat{Y}_t^2 + \lambda_T \hat{T}_t^2 \}$$

Same equivalence result

$$\lambda_T$$
 Plays the same role as $ilde{\phi}_v$ before

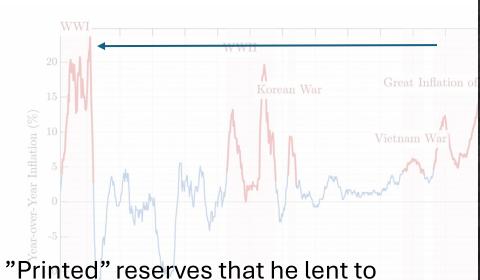
There is no correct theory

There are only <u>useful theories</u> &

Less useful theories

Question: How useful are different theories to explain the 6 inflation surges since 1914?

WWI Inflation Surge



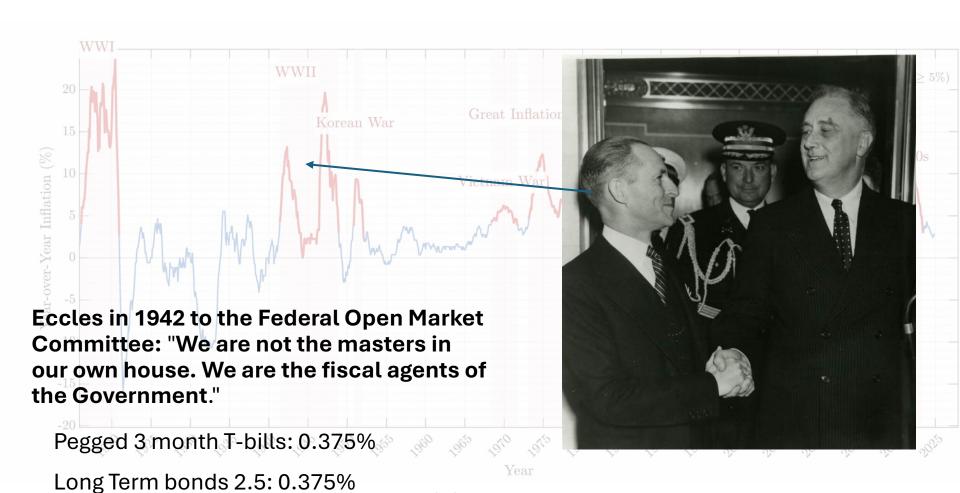
"Printed" reserves that he lent to banks at very low rates conditional

on that they buy treasuries: Direct monetization of debt

William McAdoo: Secretary of the Treasury AND Chairman of the Federal Reserve Board 1914-1918

Deficits/GDP: 11%,1918, 17%, 1919

WWII Inflation Surge

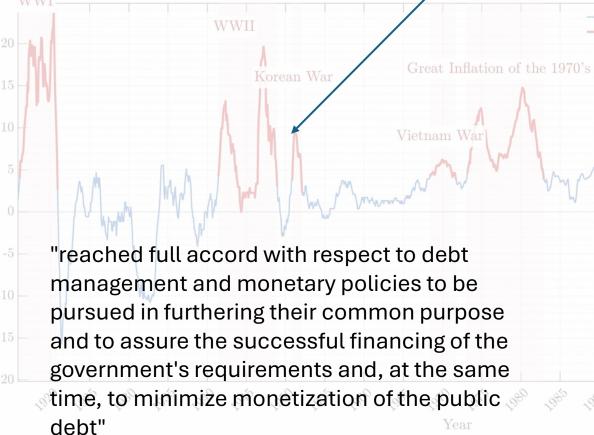


Deficits/GDP 1942-1946: 15%, 28%, 23%, 24%, 7%

Lasted until 1951

Korean War

Treasury-Fed Accord March 1951
Fed could start raising rates
Inflation Surge over by END OF YEAR





Raised rates: Surge over by end of 1951!

Chairman Martin

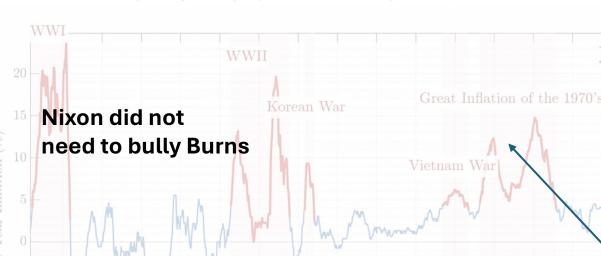
The surge of 1960's

Martin's later confession - "To my everlasting

shame, I finally gave in"

Lyndon Johnson: Fed raise 4% to 4.5% 1965: "Martin, my boys are dying in Vietnam, and you won't print the money I need to save them. You're raising interest rates while American soldiers are bleeding in rice paddies. Where's your patriotism?" Famous physical assault at Johnson ranch in Texas

The Great Inflation



Nixon tapes: "Mr. President, if I raised interest rates to the level needed to stop inflation, you'd have an unemployment rate that would make the Depression look like prosperity. The cure would be worse than the disease."

"Those who say the Federal Reserve should simply raise interest rates until inflation stops do not understand the nature of our current problem. We are not dealing with classical demand inflation that can be cured by monetary restriction."



The 2020s

- Role of policy framework may be underrated
- Belief in flat Phillips curve, lessons of capacity constraints not a focus.
- Turns out it was not so flat after all
- Had to go back to 1960 or earlier to realize.
- Complicated by uneven growth from Covid-19
- Unique circumstances
- Today: Independence under pressure not seen since Lyndon Johnson

Conclusion

- 5 out of 6 Inflation surges labor market at capacity. → 1970 exception. 2020s not as direct political pressure
- In 4 cases Fed could clearly have <u>prevented inflation</u> it by raising rates. Did not do so due to political pressures. Can be modeled directly in objective function or reaction function.

Two exceptions:

- ➤ 2020s is more complex (new policy framework, labor market misreading, QE constraints).
- >70's special as Fed Chairman did not see it as his job to reign in inflation.
- Monetary and fiscal policy interaction extremely important: Mostly about Central Bank INDEPENDENCE.
- Fiscal Theories of Price Level: He who best explains wins.